IN THE EXECUTIVE ETHICS COMMISSION OF THE STATE OF ILLINOIS

In re: SOLOMON ORIAIKHI) OEIG Case # 10-00464

OEIG FINAL REPORT (REDACTED)

Below is a final summary report from an Executive Inspector General. The General Assembly has directed the Commission to redact information from this report that may reveal the identity of witnesses, complainants or informants and "any other information it believes should not be made public." 5 ILCS 430/20-52(b).

The Commission exercises this responsibility with great caution and with the goal of balancing the sometimes competing interests of increasing transparency and operating with fairness to the accused. In order to balance these interests, the Commission may redact certain information contained in this report. The redactions are made with the understanding that the subject or subjects of the investigation have had no opportunity to rebut the report's factual allegations or legal conclusions before the Commission.

The Executive Ethics Commission ("Commission") received a final report from the Governor's Office of Executive Inspector General ("OEIG") and a response from the agency in this matter. The Commission redacted the final report and mailed copies of the redacted version and responses to the Attorney General, the Governor's Executive Inspector General and to Solomon Oriaikhi at his last known address.

These recipients were given fifteen days to offer suggestions for redaction or provide a response to be made public with the report. The Commission, having reviewed all suggestions received, makes this document available pursuant to 5 ILCS 430/20-52.

FINAL REPORT

I. <u>Initial Allegations and Subsequent Allegation</u>

The Office of Executive Inspector General (OEIG) received a complaint alleging that Illinois Department of Human Services (DHS) employee Solomon Oriaikhi improperly directed subordinates to authorize expedited payments to DHS vendor Marsol Enterprises, Inc. (Marsol). The complaint also alleged that Mr. Oriaikhi misused his DHS laptop computer. [This sentence refers to an employee who received discipline of less than three days' suspension and the Commission has determined in its discretion not to release this information.]

¹ The complaint also alleged that Mr. Oriaikhi verbally abused other DHS employees. During the course of the investigation, the OEIG learned that DHS Secretary Michelle Saddler addressed this issue with Mr. Oriaikhi.

II. Background

A. Subjects' Duties and Responsibilities

At all times relevant to the investigation, Solomon Oriaikhi was the Director of DHS's Office of Fiscal Services. In that position, his duties and responsibilities included managing the six DHS Fiscal Services Bureaus. Effective February 7, 2011, DHS terminated Mr. Oriaikhi's employment.

[This section refers to an employee who received discipline of less than three days' suspension and the Commission has determined in its discretion not to release this information.]

B. Information Relating to Expedited Payments to DHS Vendors

In 2005, DHS created two mechanisms to address vendor financial hardship attributable, at least in part, to delayed payments from the State of Illinois: single expedited payments and recurring expedited payments. A DHS vendor can receive a single expedited payment following a written request that includes, among other things, evidence that 80 percent of the vendor's clients or revenue is derived from work with DHS. A DHS vendor can receive recurring expedited payments for six months following a written request that includes, among other things, documentation evidencing substantial financial hardship, i.e. insufficient operating funds or recent credit denial, and an estimated duration for the expedited payments. After six months, the vendor may reapply for expedited payments. DHS does not permit permanent expedited payment to a vendor.

C. Information Relating to Marsol Enterprises, Inc.

Marsol is a DHS Personal Assistant Provider co-owned by [partner] and Funke Ayeni. Ms. Ayeni is Mr. Oriaikhi's wife. In January 2010, DHS authorized three expedited payments to Marsol, totaling \$1,931.37.

III. Investigation

A. Expedited Payments to Marsol

i. Review of Documents Relating to Marsol's Expedited Payments

OEIG investigators obtained and reviewed DHS expedited payment records. A review of the records revealed that, since 2005, Marsol was one of eight providers that requested expedited payment and one of five for which DHS approved payment. In addition, Marsol was one of three DHS providers that had been approved for "ongoing" expedited payment. The records list the justification for Marsol's ongoing expedited payment as "[p]er Solomon, see e-mail from [employee 1]." [Employee 1's] email, dated January 26, 2010 and sent to [employee 2] and DHS employee [employee 3], was attached to the expedited payment records and included the following information:

[Employee 3],

I wanted to send you this e-mail so you can put it in with your supporting documentation for a vendor expedite. On Wednesday, January 13, 2010, Solomon called me into his office. He asked for me to look for any payments that had either been processed or were in process for Marsol Enterprises Inc. ([vendor number redacted]). I found that there were 3 documents approved on CARS the day before and gave you the information. You used this information to send an expedite request to the Comptroller's. I just ran a Crystal report and see that the 3 warrants have been issued. Solomon requested that these 3 payment documents be expedited and he said to put this vendor on "permanent" expedite. The justification that I was given to put this vendor on expedite was "their (sic) good people." I put the "08" code on VEN3, so all future payments are expedited.

ii. First Interview of [employee 2] Regarding Expedited Payments

On December 2, 2010, OEIG investigators interviewed [employee 2]. During the interview, [employee 2] said Mr. Oriaikhi asked him to place Marsol on the expedited vendor payment list. [Employee 2] said that Marsol was placed on the expedited payment even though Marsol did not submit any paperwork.

iii. Interviews of Solomon Oriaikhi Regarding Expedited Payments

On January 26 and 27, 2011, OEIG investigators interviewed Solomon Oriaikhi. During the interviews, Mr. Oriaikhi said his wife, Funke Daisy Oriaikhi, co-owned Marsol. Mr. Oriaikhi stated that he has no ownership interest in Marsol but noted that he provided his wife money to inject into the business. Mr. Oriaikhi said that he consulted [DHS employee] to determine whether this constituted a conflict of interest and that [DHS employee] responded that no conflict existed.

Mr. Oriaikhi said that he did not direct [employee 1] to authorize expedited payments to Marsol. Mr. Oriaikhi said that he requested [employee 1] provide Marsol with the necessary paperwork to request expedited payments and to assist Marsol in completing the documentation. Mr. Oriaikhi said that, as the Director of Fiscal Services, he did not have the authority to place a vendor on the expedited payment list. Mr. Oriaikhi noted that, in order to obtain expedited payment, a vendor must submit documentation to establish eligibility. Mr. Oriaikhi said he believed that Marsol would only have received expedited payments if the DHS employees responsible for verifying vendor eligibility had received the proper paperwork.

iv. Investigative Activity Following Mr. Oriaikhi's Interviews

1. <u>Second Interview of [employee 2]</u>

On February 15, 2011, OEIG investigators reinterviewed [employee 2]. During the interview, [employee 2] said he learned Marsol received expedited payments in January 2010. [Employee 2] noted that he was not in the office when the payments to Marsol were authorized. [Employee 2] stated that he understood that DHS Directors, including Mr. Oriaikhi, had

authority to request that a vendor receive expedited payments. [Employee 2] explained that, in other instances, DHS had approved requests for expedited payments received from the DHS Secretary or the Governor's Office that did not include proper eligibility documentation. [Employee 2] stated that, as Mr. Oriaikhi's subordinate, he ([employee 2]) was required to comply with Mr. Oriaikhi's request. [Employee 2] said, at the time Marsol was authorized to receive expedited payments, he did not know that Mr. Oriaikhi's wife was one of the company's co-owners.

2. <u>Interviews of [Employee 3] and [Employee 1]</u>

On February 15, 2011, OEIG investigators interviewed DHS employees [employee 3] and [employee 1]. [Employee 3] oversees the DHS Vendor Payment Program. [Employee 1] enters DHS account authorization codes for expedited payments to DHS vendors. During the interviews, each said that, in January 2010, DHS authorized permanent expedited payments to Marsol without Marsol submitting any documentation reflecting eligibility for payment. [Employee 1] recalled that Mr. Oriaikhi orally directed him to authorize expedited payments to Marsol. When asked if he could have misunderstood Mr. Oriaikhi's direction, [employee 1] responded that Mr. Oriaikhi's exact words were "put them on permanent expedite." [Employee 1] stated that, when he questioned Mr. Oriaikhi about the reason Marsol should be put on the expedited payment list, Mr. Oriaikhi replied, "they're good people." [Employee 1] stated that he believed Mr. Oriaikhi's request violated DHS policy but he complied because [employee 2] had previously directed him that if an executive staff member requests that a vendor be added to the expedited payment list, he was to grant the request.

[Employee 3] advised that, on January 13, 2010, [employee 1] requested that she place Marsol on the DHS expedited payment vendor payment list. [Employee 3] recalled that she later learned from [employee 1] that Mr. Oriaikhi had directed [employee 1] to expedite all of DHS's outstanding payments to Marsol. [Employee 3] stated that she authorized expedited payments to Marsol because Mr. Oriaikhi was in her chain of command. [Employee 3] said she believed she contacted her supervisor, [Employee 2], regarding her concerns that Mr. Oriaikhi's request violated DHS protocol. Both [employee 3] and [employee 1] informed investigators that they did not know Mr. Oriaikhi's wife co-owned Marsol at the time they authorized the expedited payments.

B. Solomon Oriaikhi's Misuse of His DHS Laptop

i. Interviews of [employee 4] Regarding Solomon Oriaikhi's DHS Laptop

On August 24, 2010 and February 15, 2011, OEIG investigators interviewed [employee 4]. [Employee 4's] duties and responsibilities include, among other things, providing computer support to DHS employees and assisting DHS executive staff. During the interviews, [employee 4] said that Mr. Oriaikhi requested that she remove a virus from his DHS laptop. [Employee 4] advised that, when she attempted to use Mr. Oriaikhi's computer, unprompted pornographic images continuously appeared, which she took as evidence of a virus. [Employee 4] also said, while examining Mr. Oriaikhi's computer, she noticed a number of personal files and

applications that the DHS does not use. [Employee 4] stated that she told Mr. Oriaikhi that she did not have the proper tools to fix his laptop and returned the computer to him.

ii. Review of Solomon Oriaikhi's DHS Laptop

OEIG investigators obtained and attempted to review Mr. Oriaikhi's DHS laptop hard drive. However, the hard drive was not functional, which prevented the OEIG from retrieving any information.

iii. Interview of Solomon Oriaikhi Regarding Laptop Misuse

During his January 26, 2011 OEIG interview, Mr. Oriaikhi said he did not ask DHS employee [employee 4] to delete files from the laptop. Mr. Oriaikhi said he asked [employee 4] to examine his DHS laptop and transfer "non-essential items" from it to enhance the computer's performance. Mr. Oriaikhi relayed that some of the non-essential items he wanted transferred could have been unrelated to his DHS position. Mr. Oriaikhi explained that he used his DHS laptop to store personal files, access his personal Yahoo e-mail account, and purchase items on eBay and various tennis sites. Mr. Oriaikhi stated that he never accessed or downloaded pornography on his DHS laptop. When asked why his DHS laptop was non-responsive when seized by OEIG investigators, Mr. Oriaikhi responded that he did not know. Mr. Oriaikhi added that the laptop worked the morning OEIG investigators seized it.

IV. Analysis

A. Solomon Oriaikhi and [redacted] Improperly Allowed DHS to Expedite Payments to Marsol

The DHS Hardship and Emergency Payments Process Guidelines require that a vendor submit a written request in order to receive expedited payment. Section A(6)(a); Section B(3)(a). Section A(6)(a) states that a vendor may receive a single expedited payment after providing a written illustration that it is experiencing severe financial hardship and that more than 80 percent of its clients or revenue is derived from work with DHS. Section B(3)(a) states that a vendor may receive recurring expedited payments after providing to DHS, in writing, an explanation for the need for expedited payment, documentation supporting the claim of financial hardship, and the estimated time that expedited payments will be necessary. This section limits expedited payments from a single application to six months.

i. Solomon Oriaikhi

DHS Employee Handbook Chapter V, Performance of Duties, prohibits employees from misusing their official position.

Solomon Oriaikhi improperly directed two of his subordinates to violate the DHS Hardship and Emergency Payments Process Guidelines by expediting payments to Marsol. [Employee 2] and [employee 1] both informed investigators that, in January 2010, Mr. Oriaikhi requested that they were to authorize expedited payments to Marsol. [Employee 3] also said that she authorized expedited payments to Marsol because [employee 1] told her that Mr. Oriaikhi requested it. These witnesses also said neither Mr. Oriaikhi nor anyone from Marsol submitted any of the documentation required to obtain expedited payments. [Employee 3] and [employee 1] each said they knew Mr. Oriaikhi's request was improper but complied because Mr. Oriaikhi was a DHS Director. Because of Mr. Oriaikhi's direction, Marsol received \$1,931.37 in expedited payments from DHS without any supportive documentation in violation of DHS policy.

During his OEIG interview, Mr. Oriaikhi denied directing anyone to expedite payments to Marsol. Mr. Oriaikhi said he requested that [employee 1] provide Marsol with the necessary forms to qualify for expedited payment and ensure Marsol properly completed the forms. Even if this were true, Mr. Oriaikhi's request that a subordinate assist a company co-owned by his wife would create at least the appearance of a conflict of interest. However, Mr. Oriaikhi's statement is directly contradicted by the statements of [employee 2] and [employee 1]. [Employee 2] and [employee 1's] version of events is supported [employee 1's] January 26, 2010 email to [employee 3] relaying Mr. Oriaikhi's request before she authorized the payments. In addition, the fact that Marsol received expedited payments despite the fact they did not submit supporting documentation suggests that Mr. Oriaikhi requested that the expedited payments be authorized. Mr. Oriaikhi had an incentive to push for the expedited payments, as his wife was a co-owner of [Employee 2], [employee 1], and [employee 3] had no known incentive to improperly authorize an expedited payment to Marsol unless Mr. Oriaikhi requested that they do so. The totality of the evidence supports a finding that Mr. Oriaikhi directed his subordinate employees to authorize in expedited payment to a company co-owned by his wife in violation of DHS rules. Therefore, this allegation is **FOUNDED**.

ii. [Redacted]

[This section refers to an employee who received discipline of less than three days' suspension and the Commission has determined in its discretion not to release this information.]²

B. Solomon Oriaikhi Misused His DHS Laptop

DHS Employee Handbook Section V, Use of Computers, prohibits employees from making personal use of DHS computers.

Solomon Oriaikhi misused his DHS laptop. During his OEIG interview, Mr. Oriaikhi admitted using his DHS laptop for a variety of personal activities. In addition, [employee 4] informed investigators that she noticed a number of personal files when she examined Mr. Oriaikhi's laptop at his direction. Therefore, the allegation that Solomon Oriaikhi made personal use of his DHS laptop is **FOUNDED**.

6

² [redacted]

V. Recommendations

Following due investigation, the OEIG issues these findings:

- > FOUNDED Solomon Oriaikhi and [redacted] improperly allowed DHS to expedited payments to Marsol Enterprises, Inc.
- > FOUNDED Solomon Oriaikhi misused his DHS laptop computer.

Solomon Oriaikhi is no longer a State of Illinois employee; therefore, the OEIG does not currently have jurisdiction over him and cannot recommend discharge. However, given the nature of his misconduct and DHS policy violations, the OEIG recommends that DHS note the OEIG's findings in his personnel file and prohibit Mr. Oriaikhi from ever obtaining employment with DHS in the future.

[This sentence refers to an employee who received discipline of less than three days' suspension and the Commission has determined in its discretion not to release this information.]

No further investigation is required and this matter is considered closed.



Pat Quinn, Governor

Michelle R.B. Saddler, Secretary

Office of the Secretary
401 South Clinton Street • Chicago, Illinois 60607
100 South Grand Avenue East • Springfield, Illinois 62762

October 14, 2011

Mr. Ricardo Meza Executive Inspector General Office of the Executive Inspector General For the Agencies of the Illinois Governor 32 West Randolph Street, Suite 1900 Chicago, Illinois 60601

Re: OEIG Case No: 10-00464

Dear Inspector General Meza:

On September 9, 2011, Office of the Executive Inspector General for the Agencies of the Illinois Governor (OEIG) issued to the Illinois Department of Human Services (DHS) a final report in this matter and recommended the following:

- Solomon Oriaikhi is no longer a State of Illinois employee; therefore, OEIG does
 not currently have jurisdiction over him and cannot recommend discharge.
 However, given the nature of his misconduct and DHS policy violations, OEIG
 recommends that DHS note OEIG's findings in his personnel file and prohibit Mr.
 Oriaikhi from ever obtaining employment with DHS in the future.
- [Reducted information concerning employee who received discipline of less than three days' suspension and the Commission how determined should not be released.]

As recommended by OEIG, DHS will note the findings in Solomon Oriaikhi's personnel file and prohibit Oriaikhi from obtaining employment with DHS in the future.

[Redacted information concerning same employee.]

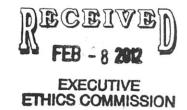
Mr. Ricardo Meza October 14, 2011 Page 2 of 2

[Reducted information concerning same employee.]

Should you have any questions or concerns, please do not hesitate to contact me.

Sincerely,

Michelle R.B. Saddler Secretary



IN THE EXECUTIVE ETHICS COMMISSION OF THE STATE OF ILLINOIS

IN RE: SOLOMON ORIAIKHI)	10-00464	
RESPONDENT'S SUGGES	TIONS FOR	REDAC	CTION / PUBLIC RESI	ONSE
Please check the appropriate line Commission will not make your r	and sign and esponse publ	date bel lic if the	ow. If no line is checke redacted report is made	d the public.
Below is my public response report is also made public; or	onse. Please	make thi	s response public if the	summary
Below are my suggestion be made public.	s for redaction	on. I do i	not wish for these sugge	estions to
[Signed] Respondent's Signature	Da	12/0 nte	1/2012	
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The EEC

401 spring street

513 William Stratton Building

Springfield, Illinois 62706

Re: Release of redacted OEIG report

NOTE: Below is my public response. Please make this response and the rebuttal of each section of the OEIG report public if the summary report is also made public.

The allegations against me are false and were concocted to justify my termination from DHS by (IDHS-CFO).

BACKGROUND

who have worked over 35 years at the DHS. Upon my arrival in Springfield and being introduced to my supervisor , she not only ignored my hand shake but refused to walk me to my work location. I found my way downstairs to the Fiscal service offices guided by staff from then Secretary's office and introduced myself to . I asked if he could direct me to my assigned office. When he replied that an office was not assigned for my use, I went back upstairs to who rudely asked that I just find any office to sit in. Not sure what to do I went back to the Secretary's Chief of staff who together with the earlier staff person went with me to request that . vacate the Fiscal Director's office. He then complied.

Approximately one year after my arrival at the DHS,

She was replaced by a new CFO until her return to DHS in June of 2010. While she was away and she had other assignments, including:

is evidenced by the numerous allegations of wrong doing, including staff intimidations and Ghost payroll. OEIG report published in late 2010 attest to this fact and the cost to the State of Illinois.

Months before her return to DHS, ' presence was all over DHS, as she visited our OFS office in Springfield frequently. Staff started lying against one another if it would win them job security with It was as a result that staff in the Fiscal Office.

concocted up the allegation of verbal abuse. Two Office of Fiscal Services (OFS) - staff warned me that they heard telling staff that she planned on terminating me as soon as she came on board.

When finally came on board in June 2010, she brought with her from GOMB. worked in the OFS as voucher processing supervisor before leaving DHS for GOMB a couple of years earlier.

Right away directed who did not understand or posses the capacity to perform my duties to take over my department and give me daily assignments. irdered me not to assign tasks to any OFS staff. He said that I now reported to him. There was mass confusion in OFS as none of these were put in writing. I went to several times for clarification and on one occasion she said I should consider because he represented her. When I asked that she put this in writing along with her assignments to me because was a PSA, I was a SPSA and still responsible for the OFS, went wild. She said she could be my worst nightmare, she bragged about her ties to the governor and other higher ups in the administration (names have been deliberately left out). She later apologized for yelling at me.

As Fiscal Services Director, my duties required that I be in Chicago one week and the next in Springfield. Upon my return to Chicago, I reported this incident and other abuses involving and to Secretary Saddler. The following week when I returned for work to Springfield the abuses escalated. My mail and other reports were thrown in front of my office door. When I asked my assistant why my reports were all on the floor and not in my mail basket, she replied that I should ask). She went and got Tay who came into my office and accused me of being rude and told me no staff in OFS reported to me. told me not to ever ask staff in OFS to perform any tasks. I asked to be informed in writing. He then became racially abusive, asking that I go back to Africa where I belong. I went up to to report this incident. She said she would talk to back to me to discuss the matter. On that same trip, I went up to office, at her request, to update her on the Collections Bureau. She asked that I make the Collections Bureau Chief. I advised her that was still in the position and doing a great job. calling me names, including Black Ass. She said was a liar and worthless and ordered me to go and do as I was told. She said it was impossible to live in Chicago and be the Fiscal Director for IDHS. She said she would see to it that I was removed from the position. Upon my return to Chicago I went and relayed all that has happened to Secretary Saddler. She said she wanted a smooth transition. So I agreed to be moved to Chicago in one of the several openings DHS had at the time. It was supposed to be a lateral transfer but after deliberation with was demoted by Secretary Saddler to Compliance Auditor in the Chicago office of contracts, with a cut in pay on August 12, 2011.(See Exhibit #1)

The backlog of Compliance Audits needing to be completed in this unit was enormous. With just one DHS staff tackling as much of the work as he can, much of the work remained undone. (This used to be a unit of over six field Auditors). Overtime paid to this one staff, which lived in Springfield, in one year was enough to fund another FTE.

No sooner had I started working in this unit when declared that she was pulling this unit to be placed under who now headed the collections bureau in the Fiscal Office. I was terminated by Ms Saddler effective February 6, 2011. I had served seven years and seven months with the state and needed fivemore months to be fully vested in the state pension. I was denied the opportunity to serve and be vested. During the days preceding my termination a senior staff in the office of contracts (name withheld) warned that when is after you and after she knocks you dead, she would come after your Carcass.

It should be noted that the OEIG investigation and the trumped up allegations by OFS staff took place in the period between August, 2010 and February 2011. This is the period after I have been removed as Fiscal Services Director (See Exhibit 1) and coincides with the period when returned and was in charge as Chief Fiscal Officer. I submit that was behind it all guiding every move.

Together they formed a modern day Lynch Squad out to assassinate my character and to discredit my service to DHS and the people of the state of Illinois whom i have served well.

MY RESPONSE/REBUTTAL TO EACH SECTION OF THE REPORT FOLLOWS

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Oriaikhi at his last known address.

These recipients were given fifteen days to offer suggestions for redaction or provide a response

to be made public with the report. The Commission, having reviewed all suggestions received,

makes this document available pursuant to 5 ILCS 430/20-

RESPONSE/REBBUTTAL

I believe this process would be fairer if respondents on the Commissions distribution list had my response to review along with the OEIG report before providing their input, in particular the Attorney General's office. The Civil Rights Commission need to be involved in this case.

FINAL REPORT

I Initial Allegations and Subsequent Allegation

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subordinates to authorize expedited payments to DHS vendor Marsol Enterprises, Inc. (Marsol).

The complaint also alleged that Mr. Oriaikhi misused his DHS laptop computer. [This sentence

refers to an employee who received discipline of less than three days' suspension and the Commission has determined in its discretion not to release this information.]

RESPONSE/REBUTTAL

These allegations are false. I never participated or interfered in the approval/disapproval of expedited payments to DHS vendors, including Marsol Enterprises, Inc.

The allegations by are false. I have never viewed porno at home or anywhere else regardless of the media. The items (copies) of printed materials made available to the OEIG was obtained illegally by from my personal email.

The allegation of verbal abuse investigation should have included OFS staff of other races, not just the whites. The OEIG investigation was so biased and skewed that it assumed my guilt without a shred of evidence and sort to confirm it by staff allegations.

¹ The complaint also alleged that Mr. Oriaikhi verbally abused other DHS employees. During the course of the investigation, the OEIG learned that DHS Secretary Michelle Saddler addressed this issue with Mr. Oriaikhi.

II. Background

A. Subjects' Duties and Responsibilities

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C. Information Relating to Marsol Enterprises, Inc.

Marsol is a DHS Personal Assistant Provider co-owned by [partner] and Funke Ayeni. Ms. Ayeni is Mr. Oriaikhi's wife. In January 2010, DHS authorized three expedited payments to Marsol, totaling \$1,931.37

RESPONSE/REBUTTAL.

II-A The OEIG statement that "At all times relevant to the investigation, Solomon Oriaikhi was the Director of DHS Office of Fiscal Services" is incorrect. I was removed as OFS Director in August 12, 2010 (See Exhibit #1)

II-B The DHS expedite process evolved over time to what it became in 2010/2011. When I took over as the DHS-Fiscal Director in August of 2003, there were two types of expedite processes for Vendor Payments

1. Payments Mandated by Statute to be expedited: Vendors in this category of payments did not have to submit requests for expedite. Their payments were expedited.

2. Payments Not mandated by statute to be expedited.: Vendors in this category prior to 2005 depended on action by for their Payments to be expedited when experiencing severe hardship. There was no clear process. It was a one man show. would be approached by vendors by phone, some would come to the OFS office to plead their case with Depending on who the vendor was, may then call the Illinois Office of the Controller (IOC) where he was well known, to get payments expedited for them. I received numerous complaints, mostly from vendors from Cook County area who felt left out. DHS Program Directors who were my colleagues would echo the complaints of their Vendors at the executive staff meetings. On many occasions, was accused of discrimination by a vendor for the way he handled these vendors who were experiencing hardship and looking to my office for help. would ask that I talk to them because they were being rude to him. These vendors were all black and from Cook County.

In 2005, I supervised and guided the creation of the DHS expedite process for non mandated payments. Hardship criteria and approval duration was established by OFS staff.

Once in place, and I presented the new process to the DHS executive staff several times beginning in late 2005. We distributed expedite forms for vendors use and encouraged program directors to educate and guide vendors on the new process. We also took our training on the newly created process on the road to vendors in Cook county. Distributing forms and educating vendors on the process. One such training conducted by and I was in a Jewish establishment in North Chicago.

In all cases, request for expedite must include Vendor financial documents (balance sheets, profit and loss statements evidence of denial of loan request by a bank). The DHS could initiate a audit if misrepresentation by a vendor is suspected.

Shortage of funds was not the only reason for slow payment to vendors. Delays in processing invoices/ voucher submitted to the agency was at that time partially responsible for some delays in payment to a vendor. Invoices go through three DHS levels of approval prior to their submission to the IOC for payment. Level one approval was applied by the receiving program unit/office attesting to receipt of the good/service. Level two was applied by the local office supervisor. Level three was applied by

expiring and would spend time faxing forms (this was prior to creation of the electronic expedite forms) to vendors and guiding them on phone and in person if they came to the OFS office on how to complete the forms. It was for this reason that I made the three day turnaround rule an objective in evaluation. Meaning all vouchers received for level three approval in OFS must be processed within three working days.

The foregoing is to shed light into the DHS expedite process. A process created for vendors to help them during severe hardship. Training, guiding and sharing necessary documents with vendors was encouraged. Our purpose was to help ELIGIBLE VENDORS. The criteria to be met by vendors was clear.

So when I ask to provide guidance to all vendors which would include Marsol, this was within the objective of the program and does not constitute a conflict of interest.

The allegation that I asked anyone to place Marsol on any kind of expedite is blatant fallacy. I informed about the ownership issue with Marsol in October 2009 and abstained from any involvement with expedite. Marsol, I was told, was eligible and approved when they applied for expedite. If this is so, then should be asked why he did not fax the forms to them and provide same assistance as provided to other vendors to record approval/denial based on eligibility.

III. Investigation A. Expedited Payments to Marsol

i. Review of Documents Relating to Marsol's Expedited Payments

OEIG investigators obtained and reviewed DHS expedited payment records. A review of the records revealed that, since 2005, Marsol was one of eight providers that requested expedited payment and one of five for which DHS approved payment. In addition, Marsol was one of three DHS providers that had been approved for "ongoing" expedited payment. The records list the justification for MarsoFs ongoing expedited payment as "[p]er Solomon, see e-mail from [employee 1]." [Employee 1's] email, dated January 26, 2010 and sent to [employee 2] and DHS employee [employee 3], was attached to the expedited payment records and included the following information:

[Employee 3],

I wanted to send you this e-mail so you can put it in with your supporting documentation for a vendor expedite. On Wednesday, January 13, 2010, Solomon called me into his office. He asked for me to look for any payments that had either been processed or were in process for Marsol Enterprises Inc. (113820428). I found that there were 3 documents approved on CARS the day before and gave you the information. You used this information to send an expedite request to the Comptroller's. I just ran a Crystal report and see that the 3 warrants have been issued. Solomon requested that these 3 payment documents be expedited and he said to put this vendor on "permanent" expedite. The justification that I was given to put this vendor on expedite was "their (sic) good people." I put the "08" code on VEN3, so all future payments are expedited.

ii. First Interview of [employee 2] Regarding Expedited Payments

On December 2, 2010, OEIG investigators interviewed [employee 2]. During the interview, [employee 2] said Mr. Oriaikhi asked him to place Marsol on the expedited vendor payment list. [Employee 2] said that Marsol was placed on the expedited payment even though Marsol did not submit any paperwork.

RESPONSE/REBUTTAL

III-A Marsol became a DHS service provider in September 2009. I have since found out that Marsol never received guidance from and his staff earlier on expedite as was the practice with other service providers. I was not aware because I never involved myself in the day to day tasks involving expedite. Beyond supervising its creation, I was unfamiliar with the expedite records, who was on it and who was not. I never directed nor anyone on his staff to put any DHS vendor on expedite.

iii. Interviews of Solomon Oriaikhi Regarding Expedited Payments

On January 26 and 27, 2011, OEIG investigators interviewed Solomon Oriaikhi. During the interviews, Mr. Oriaikhi said his wife, Funke Daisy Oriaikhi, co-owned Marsol. Mr. Oriaikhi

stated that he has no ownership interest in Marsol but noted that he provided his wife money to

inject into the business. Mr. Oriaikhi said that he consulted [DHS employee] to determine whether this constituted a conflict of interest and that [DHS employee] responded that no conflict existed.

Mr. Oriaikhi said that he did not direct [employee 1] to authorize expedited payments to Marsol. Mr. Oriaikhi said that he requested [employee 1] provide Marsol with the necessary paperwork to request expedited payments and to assist Marsol in completing the documentation.

Mr. Oriaikhi said that, as the Director of Fiscal Services, he did not have the authority to place a

vendor on the expedited payment list. Mr. Oriaikhi noted that, in order to obtain expedited payment, a vendor must submit documentation to establish eligibility. Mr. Oriaikhi said he believed that Marsol would only have received expedited payments if the DHS employees responsible for verifying vendor eligibility had received the proper paperwork.

RESPONSE/REBUTTAL

When I found out in late September 2009 that Marsol was approved to provide services for DHS, I consulted with who also served as

advised that I seek the opinion of the DHS ethics officer whose office was also in the same building. I later met our ethics officer (not just another DHS employee as indicated in the OEIG report) and expressed my concern because my wife has a ownership interest in Marsol. She asked me a series of questions and asked to get back with me. I returned to Chicago and the following week when I returned to Springfield, I went back to see her. She advised based on relevant criteria which she discussed with me that no conflict of interest existed. I later found out that she questioned and other OFS staff before she gave me her response.

I was asked by the OEIG if I received money from Marsol, to which I responded that it was the other way around. My wife is a house wife. She does not have a job so it is from the money she gets from me that she uses to support herself in her business. I never said that I gave her money to inject into the business.

iv. Investigative Activity Following Mr. Oriaikhi's Interviews

1. Second Interview of [employee 2]

On February 15, 2011. OEIG investigators reinterviewed [employee 2]. During the interview, [employee 2] said he learned Marso} received expedited payments in January 2010.

[Employee 2] noted that he was not in the office when the payments to Marsol were authorized. [Employee 2] stated that he understood that DHS Directors, including Mr. Oriaikhi, had authority to request that a vendor receive expedited payments. [Employee 2] explained that, in

other instances, DHS had approved requests for expedited payments received from the DHS Secretary or the Governor's Office that did not include proper eligibility documentation. [Employee 2] stated that, as Mr. Oriaikhi's subordinate, he ([employee 2]) was required to comply with Mr. Oriaikhi's request. [Employee 2] said, at the time Marsol was authorized to receive expedited payments, he did not know that Mr. Oriaikhi's wife was one of the company's co-owners.

2. Interviews of [Employee 31 and [Employee 11

On February 15, 2011, OEIG investigators interviewed DHS employees [employee 3] and [employee 1]. [Employee 3] oversees the DHS Vendor Payment Program. [Employee 1] enters DHS account authorization codes for expedited payments to DHS vendors. During the interviews, each said that, in January 2010, DHS authorized permanent expedited payments to Marsol without Marsol submitting any documentation reflecting eligibility for payment. [Employee 1] recalled that Mr. Oriaikhi orally directed him to authorize expedited payments to Marsol. When asked if he could have misunderstood Mr. Oriaikhi's direction, [employee 1] responded that Mr. Oriaikhi's exact words were "put them on permanent expedite." [Employee 1] stated that, when he questioned Mr. Oriaikhi about the reason Marsol should be put on the expedited payment list, Mr. Oriaikhi replied, "they're good people." [Employee 1] stated that he believed Mr. Oriaikhi's request violated DHS policy but he complied because [employee 2] had previously directed him that if an executive staff member requests that a vendor be added to the expedited payment list, he was to grant the request.

[Employee 3] advised that, on January 13, 2010, [employee 1] requested that she place Marsol on the DHS expedited payment vendor payment list. [Employee 3] recalled that she later learned from [employee 1] that Mr. Oriaikhi had directed [employee 1] to expedite all of DHS's outstanding payments to Marsol. [Employee 3] stated that she authorized expedited payments to Marsol because Mr. Oriaikhi was in her chain of command. [Employee 3] said she believed she contacted her supervisor, [Employee 2], regarding her concerns that Mr. Oriaikhi's request

violated DHS protocol. Both [employee 3] and [employee 1] informed investigators that they did not know Mr. Oriaikhi's wife co-owned Marsol at the time they authorized the expedited payments.

RESPONSE/REBUTTAL

These allegations are false. My direct contacts as Fiscal Services Director were the Chiefs of my six bureaus.

and with whom I interacted daily on tasks and in weekly meetings. He knew the situation with Marsol because I told him. To allege that I would direct these staff to perjure themselves by directing that they put any Vendor on permanent expedite because they are good people is BLATANT FALASY. In all the period that I served as Fiscal services Director, only the DHS Secretary, Assistant Secretary and GOMB, via Mail Control, has ever directed approval of a expedited payment for a vendor without eligibility documentation and approval. Other Executive staff, mostly from the program areas, would often request that OFS provide a vendor with the forms and guide them on how to prepare it. But no other executive staff has the authority to approve an expedited payment without proper documentation and approval.

B Solomon Oriaikhi's Misuse of His DHS Laptop

i. Interviews of [employee 4] Regarding Solomon Oriaikhi's DHS Laptop

On August 24, 2010 and February 15, 2011, OEIG investigators interviewed [employee 4]. [Employee 4's] duties and responsibilities include, among other things, providing computer support to DHS employees and assisting DHS executive staff. During the interviews, [employee 4] said that Mr. Oriaikhi requested that she remove a virus from his DHS laptop. [Employee 4] advised that, when she attempted to use Mr. Oriaikhi's computer, unprompted pornographic images continuously appeared, which she took as evidence of a virus. [Employee 4] also said, while examining Mr. Oriaikhi's computer, she noticed a number of personal files and applications that the DHS does not use. [Employee 4] stated that she told Mr. Oriaikhi that she did not have the proper tools to fix his laptop and returned the computer to him.

ii. Review of Solomon Oriaikhi's DHS Laptop

OEIG investigators obtained and attempted to review Mr. Oriaikhi's DHS laptop hard drive. However, the hard drive was not functional, which prevented the OEIG from retrieving any information.

iii. Interview of Solomon Oriaikhi Regarding Laptop Misuse

During his January 26, 2011 OEIG interview, Mr. Oriaikhi said he did not ask DHS employee [employee 4] to delete files from the laptop. Mr. Oriaikhi said he asked [employee 4] to examine his DHS laptop and transfer "non-essential items" from it to enhance the computer's performance. Mr. Oriaikhi relayed that some of the non-essential items he wanted transferred

could have been unrelated to his DHS position. Mr. Oriaikhi explained that he used his DHS laptop to store personal files, access his personal Yahoo e-mail account, and purchase items on eBay and various tennis sites. Mr. Oriaikhi stated that he never accessed or downloaded pornography on his DHS laptop. When asked why his DHS laptop was non-responsive when seized by OEIG investigators, Mr. Oriaikhi responded that he did not know. Mr. Oriaikhi added that the laptop worked the morning OEIG investigators seized it.

RESPONSE/REBUTTAL

Note that the OEIG interview of employee 4 , on August 24, 2010 took place immediately after I was demoted to an Auditor position in Chicago. As stated earlier, I was harassed and verbally abused by and her OFS-select staff, prior to my demotion. The DHS uses the Consolidated Accounting and Reporting System(CARS). worked as a clerical, providing USER SUPPORT to CARS users. The Management Information Systems (MIS) division was responsible for computer hardware and software support at the DHS. I did not request that remove a virus from my DHS laptop. I had asked my systems support bureau chief, computer hardware/software needs to look into getting a new laptop to replace the one I have which was very old and are being surplused by the DHS. It was after my request that came to me to ask what problem I was having with my laptop and offered to help. She said by aligning the files better, she could improve its performance. I believe when she took my laptop, she hacked into my files including my non DHS email looking for anything she could find to incriminate me. It should be noted that

I have my own laptop at home which I used for non DHS needs. While away from home in Springfield, it is possible that may have used my DHS laptop to receive a personal email from family if it was a urgent need. This in my opinion is circumstantial and does not rise to the level of MISUSE as determined by the OEIG.

IV. Analysis

A. Solomon Oriaikhi and [redacted] Improperly Allowed DHS to Expedite Payments to Marsol

The DHS Hardship and Emergency Payments Process Guidelines require that a vendor submit a written request in order to receive expedited payment. Section A(6)(a); Section B(3)(a). Section A(6)(a) states that a vendor may receive a single expedited payment after providing a written illustration that it is experiencing severe financial hardship and that more than 80 percent of its clients or revenue is derived from work with DHS. Section B(3)(a) states that a vendor may receive recurring expedited payments after providing to DHS, in writing, an explanation for the need for expedited payment, documentation supporting the claim of financial hardship, and

the estimated time that expedited payments will be necessary. This section limits expedited payments from a single application to six months.

i. Solomon Oriaikhi

DHS Employee Handbook Chapter V, Performance of Duties, prohibits employees from misusing their official position.

Solomon Oriaikhi improperly directed two of his subordinates to violate the DHS Hardship and Emergency Payments Process Guidelines by expediting payments to Marsol. [Employee 2] and [employee 1] both informed investigators that, in January 2010, Mr. Oriaikhi requested that they were to authorize expedited payments to Marsol. [Employee 3] also said that she authorized expedited payments to Marsol because [Employee 1] told her that Mr. Oriaikhi requested it. These witnesses also said neither Mr. Oriaikhi nor anyone from Marsol submitted any of the documentation required to obtain expedited payments. [Employee 3] and [employee 1] each said they knew Mr. Oriaikhi's request was improper but complied because Mr. Oriaikhi was a DHS Director. Because of Mr. Oriaikhi's direction, Marsol received \$1,931.37 in expedited payments from DHS without any supportive documentation in violation of DHS policy.

During his OEIG interview, Mr. Oriaikhi denied directing anyone to expedite payments to Marsol. Mr. Oriaikhi said he requested that [employee 1] provide Marsol with the necessary forms to qualify for expedited payment and ensure Marsol properly completed the forms. Even if this were true, Mr. Oriaikhi's request that a subordinate assist a company co-owned by his wife would create at least the appearance of a conflict of interest. However, Mr. Oriaikhi's statement is directly contradicted by the statements of [employee 2] and [employee 1]. [Employee 2] and [employee 1's] version of events is supported [employee 1's] January 26, 2010 email to [employee 3] relaying Mr. Oriaikhi's request before she authorized the payments. In addition, the fact that Marsol received expedited payments despite the fact they did not submit supporting documentation suggests that Mr. Oriaikhi requested that the expedited payments be authorized. Mr. Oriaikhi had an incentive to push for the expedited payments, as his wife was a co-owner of the company. [Employee 2], [employee 1], and [employee 3] had no known incentive to improperly authorize an expedited payment to Marsol unless Mr. Oriaikhi requested that they do so. The totality of the evidence supports a finding that Mr. Oriaikhi directed his subordinate employees to authorize in expedited payment to a company co-owned by his wife in violation of DHS rules. Therefore, this allegation is FOUNDED.

ii. [Redacted]

[This section refers to an employee who received discipline of less than three days' suspension and the Commission has determined in its discretion not to release this information.]

B. Solomon Oriaikhi Misused His DHS Laptop

DHS Employee Handbook Section V, Use of Computers, prohibits employees from

making personal use of DHS computers.

Solomon Oriaikhi misused his DHS laptop. During his OEIG interview, Mr. Oriaikhi admitted using his DHS laptop for a variety of personal activities. In addition, [employee 4] informed investigators that she noticed a number of personal files when she examined Mr. Oriaikhi's laptop at his direction. Therefore, the allegation that Solomon Oriaikhi made personal use of his DHS laptop is **FOUNDED**.

V. Recommendations

Following due investigation, the OEIG issues these findings:

> FOUNDED - Solomon Oriaikhi and [redacted] improperly allowed DHS to expedited payments to Marsol Enterprises, Inc.

> FOUNDED - Solomon Oriaikhi misused his DHS laptop computer.

Solomon Oriaikhi is no longer a State of Illinois employee; therefore, the OEIG does not currently have jurisdiction over him and cannot recommend discharge. However, given the nature of his misconduct and DHS policy violations, the OEIG recommends that DHS note the OEIG's findings in his personnel file and prohibit Mr. Oriaikhi from ever obtaining employment with DHS in the future.

[This sentence refers to an employee who received discipline of less than three days' suspension and the Commission has determined in its discretion not to release this information.]

No further investigation is required and this matter is considered closed.

RESPONSE/REBUTTAL

The OEIG investigation was biased and flawed and sort only to gather information to support unsubstantiated allegations against me.

EXPEDITE

I could have filled out the Expedite form and have it submitted for Marsol but I steered clear and abstained from any appearance of a conflict of interest involving Marsol by not involving myself in ALL expedite approval and processing verbally or in writing. Yet the OEIG used false allegations to Claim these allegations were FOUNDED.

LAPTOP

My DHS laptop was never used to further personal business or political interests. The two items downloaded while away from my base on official duty in Springfield were receipts for items purchased from websites on my own pc at home for my daughter. The other two items the OEIG showed me were illegally obtained by hacking into my personal email. There are state employees in very high positions with more serious violations of state pc/laptop policies who are still in state employment. I have been demoted and terminated from my state job and denied the opportunity to secure state pension for me and my family. Yet the DHS and _______ continue to harass me.

I urge the commission to re-review the OEIG recommendation, in view of the additional information provided and reverse the OEIG and Secretary Saddler's position to place these unsubstantiated findings in my DHS personnel file and prohibit me from ever obtaining employment with DHS in the future.

I thank the commission for the opportunity to respond to these allegations.

Sincerely,

Solomon Oriaikhi

	;
From:	
Sent:	Monday, January 24, 2011 4:10 PM
To:	1
Cc:	* CB. * ** **
Subject	: RE: cancel of salary reduction
Effectiv	e February 7, 2011, Solomon Oriaikhi's employment with DHS will terminate.
Thank yo	Ou.
Cc:	onday, January 24, 2011 3:17 PM RE: cancel of salary reduction
iz:	
r chance	would you have a signed resignation letter from Solomon that we could get for his file. Thank you.
om:	

Sent: Monday, January 24, 2011 3:15 PM

To: Cc:

Subject: cancel of salary reduction

liz:

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ILLINOIS DEPARTMENT OF CENTRAL MANAGEMENT SEPACES

SOCIAL SECURITY NO.

Exhibill - Page 3

Tage To DHS-OHR-BES CMS-163 (Special Salary Request)

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Springfield, IL 62706

MOM DELL	ITOR 6	TEIIPI	TI	MYCS	
ection I (To be	e completed by designated	agency personnel)			
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acility /Unit		Admin	Candidate's Name	Driabbi, So	Oboon
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umber to be fi	ited		- /	2	10-00-01
EO Job Categ	jory loggeness.	maragesa	Employment Date		
Is this EEO	Category underutilized? Y	es X No	If yes, by which of	the following:	Disabled 13
African-Americ		Women P	Asians P Native	Americans	Disabled 10
Indicate:	Sex of person(s) selected				
	Race of person(s) selected	d. <u>B</u>			
	Veteran or non-Veteran	N-A			
	Disability, if any				
	ndividuals who applied or w		interviewed,	selected	
	ere African American _	invited,		selected	
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. Was the p	position posted? No				
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and the second s		was off and Chief	Executive Officer or the	heir designees)	
Section II (To	be signed by agency EEO.	AA Officer and Chief	th this hire Remarks	on reverse side.	
havejreviewe	be signed by agency EEO.	cur) do not concur wi	III (III3) III4C. TROTTER		
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o appointmen IR-19 (Rev 3-06	transaction. The EEC	d in the processing of p t completed prior to the D monitor was complet was not completed; the ve date of the transacti	ed immediately once it erefore, the form is	on 2520.770(i)]	